CIVIC PLAN FINANCIALS

DECEMBER 31, 2018

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THE WINNIPEG CIVIC EMPLOYEES' PENSION PLAN

INDEPENDENT AUDITOR'S REPORT

To the Chairperson and Members of The Board of Trustees of The Winnipeg Civic Employees' Benefits Program (Pension Fund)

Opinion

We have audited the accompanying financial statements of *The Winnipeg Civic Employees' Pension Plan*, which comprise the statements of financial position as at December 31, 2018 and their statements of changes in net assets available for benefits, changes in pension obligations and changes in surplus for the year then ended, and a summary of significant accounting policies and other explanatory information (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements presents fairly, in all material respects, the statements of financial position as at December 31, 2018 and their statements of changes in net assets available for benefits, changes in pension obligations and changes in surplus for the year then ended in accordance with Canadian accounting standards for pension plans ("ASPP").

Basis of Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities* for the Audit of the Financial Statements section of our report. We are independent of the Plan in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence that we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with ASPP, and for such internal control as management determines is necessary to enable the preparation of a financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Plan's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Plan or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Plan's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's reports that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the

aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- I. Identify and asses the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than from one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- II. Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control.
- III. Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- IV. Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Plan's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Plan to cease to continue as a going concern.
- V. Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

eloitte LLP

Chartered Professional Accountants Winnipeg Manitoba June 13, 2019

STATEMENT OF FINANCIAL POSITION

As at December 31 (in \$ thousands)

(in \$ thousands)	2018	2017
ASSETS Investments, at fair value Bonds and debentures Canadian equities Foreign equities Cash and short-term deposits Private equities Real estate Infrastructure Private debt	\$ 1,058,813 958,956 1,521,792 137,204 47,641 451,218 569,105 521,569	\$ 1,083,090 1,266,827 1,605,439 219,198 67,016 429,341 447,623 271,970
Participants' contributions receivable Employers' contributions receivable Accounts receivable Due from other plans Total Assets	5,266,298 36 34 2,644 230 5,269,242	5,390,504 3 25 2,386 87 5,393,005
LIABILITIES Accounts payable	15,353	18,824
Total Liabilities	15,353	18,824
NET ASSETS AVAILABLE FOR BENEFITS	5,253,889	5,374,181
PENSION OBLIGATIONS	4,925,908	4,725,325
SURPLUS	\$ 327,981	\$ 648,856
SURPLUS COMPRISED OF: Main Account Plan Members' Account City Account	\$ 299,625 19,974 8,382 \$ 327,981	\$ 640,551 4,487 3,818 \$ 648,856

STATEMENT OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS

For the year ended December 31 (in \$ thousands)

(2018	2017
INCREASE IN ASSETS		
Contributions	• ···-	
Employees	\$ 57,405	\$ 56,316
City of Winnipeg and Participating Employers	36,662	33,696
Reciprocal transfers from other plans	1,309	1,138
	95,376	91,150
Investment income (Note 6)	194,777	139,846
Current period change in fair value of investments	(148,635)	395,462
	(140,000)	000,402
Total increase in assets	141,518	626,458
	141,510	020,450
DECREASE IN ASSETS		
Pension payments	214,484	203,052
Lump sum benefits (Note 8)	21,109	16,356
Administrative expenses (Note 9)	4,029	3,738
Investment management and custodial fees	22,188	19,997
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Total decrease in assets	261,810	243,143
(Decrease) increase in net assets	(120,292)	383,315
Net assets available for benefits at beginning of year	5,374,181	4,990,866
		.,000,000
Net assets available for benefits at end of year	\$ 5,253,889	\$ 5,374,181
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See accompanying notes to the financial statements

STATEMENT OF CHANGES IN PENSION OBLIGATIONS

For the year ended December 31 (in \$ thousands)

(in \$ thousands)	2018	2017
ACCRUED PENSION BENEFITS, BEGINNING OF YEAR	\$ 4,725,325	\$ 4,459,115
<i>INCREASE IN ACCRUED PENSION BENEFITS</i> Interest on accrued pension benefits Benefits accrued Changes in actuarial assumptions	245,245 141,744 69,083	242,525 134,074 170,971
Total increase in accrued pension benefits	456,072	547,570
DECREASE IN ACCRUED PENSION BENEFITS Benefits paid Experience gains and losses and other factors Administration expenses	244,023 5,758 5,708	227,781 48,140 5,439
Total decrease in accrued pension benefits	255,489	281,360
NET INCREASE IN ACCRUED PENSION BENEFITS FOR THE YEA	R200,583	266,210
ACCRUED PENSION BENEFITS, END OF YEAR	\$ 4,925,908	<u>\$ 4,725,325</u>

See accompanying notes to the financial statements

STATEMENT OF CHANGES IN SURPLUS

For the year ended December 31 (in \$ thousands)

	 2018	 2017
SURPLUS, BEGINNING OF YEAR	\$ 648,856	\$ 531,751
(Decrease) increase in net assets available for benefits for the year	(120,292)	383,315
Net increase in accrued pension benefits for the year	 (200,583)	 (266,210)
SURPLUS, END OF YEAR	\$ 327,981	\$ 648,856

SCHEDULE OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS BY ACCOUNT

For the year ended December 31, (in \$ thousands)

(iii \$ tilousanus)	2018				
INCREASE IN ASSETS	Pla Main Account	an Members' Account	City Account		Total
Contributions Employees City of Winnipeg and Participating Employers Reciprocal transfers from other plans	\$	- \$ - -		\$	57,405 36,662 1,309
Transfers from/to other accounts (Note 1) City Account Transfer to Plan Members' Account - Resolution of funding surplus	95,376 10,895 (15,397)	- - 15,397	- (10,895)		95,376
Transfer to City Account - Resolution of funding surplus	(15,397)		15,397		
Investment income (Note 6) Current period change in fair value of investments	75,477 193,541 (147,692)	15,397 730 (557)	4,502 506 (386)		95,376 194,777 (148,635)
Total increase (decrease) in assets	121,326	15,570	4,622		141,518
DECREASE IN ASSETS Pension payments Lump sum benefits (Note 8) Administrative expenses (Note 9) Investment management and custodial fees	214,484 21,109 4,029 22,047	- - - 83	- - - 58		214,484 21,109 4,029 22,188
Total decrease in assets	261,669	83	58		261,810
(Decrease) increase in net assets	(140,343)	15,487	4,564		(120,292)
Net assets available for benefits at beginning of year Main Account Plan Members' Account City Account	5,365,876 - - - 5,365,876	4,487	3,818 3,818		5,365,876 4,487 <u>3,818</u> 5,374,181
Net assets available for benefits at end of year	<u>\$ 5,225,533</u> \$	19,974_\$	8,382	\$	5,253,889

SCHEDULE OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS BY ACCOUNT

For the year ended December 31, (in \$ thousands)

2017				
	F	Plan Members'		
	Main Account	Account	City Account	Total
INCREASE IN ASSETS				
Contributions				
Employees	\$ 56,316 \$	- \$	-	\$ 56,316
City of Winnipeg and Participating Employers	33,696	-	-	33,696
Reciprocal transfers from other plans	1,138	-		1,138
	91,150	-	-	91,150
Transfers from/to other accounts (Note 1)				
City Account	12,795	-	(12,795)	
	103,945	-	(12,795)	91,150
Investment income (Note 6)	139,468	115	263	139,846
Current period change in fair value of investments	394,393	327	742	395,462
Total increase (decrease) in assets	637,806	442	(11,790)	626,458
DECREASE IN ASSETS				
Pension payments	203,052	-	-	203,052
Lump sum benefits (Note 8)	16,356	-	-	16,356
Administrative expenses (Note 9)	3,738	-	-	3,738
Investment management and custodial fees	19,943	17	37	19,997
Total decrease in assets	243,089	17	37	243,143
Increase (decrease) in net assets	394,717	425	(11,827)	383,315
Net assets available for benefits at beginning of year				
Main Account	4,971,159	-	-	4,971,159
Plan Members' Account	-	4,062	-	4,062
City Account	-	-	15,645	15,645
-	4,971,159	4,062	15,645	4,990,866
Net assets available for benefits at end of year	<u>\$ 5,365,876 </u> \$	4,487_\$	3,818	\$ 5,374,181

SCHEDULE OF CHANGES IN SURPLUS BY ACCOUNT

For the year ended December 31, (in \$ thousands)

	2018				
	Plan Members'				
	Main Account	Account	City Account		Total
SURPLUS, BEGINNING OF YEAR	\$ 640,551 \$	4,487 \$	3,818	\$	648,856
(Decrease) increase in net assets available for benefits for the year	(140,343)	15,487	4,564		(120,292)
Net increase in accrued pension benefits for the year	(200,583)	<u> </u>	-		(200,583)
SURPLUS, END OF YEAR	<u>\$ 299,625</u> \$	19,974 \$	8,382	\$	327,981

For the year ended December 31,	
(in \$ thousands)	

	2017					
	Plan Members'					
	M	ain Account	Account	City Account		Total
SURPLUS, BEGINNING OF YEAR	\$	512,044 \$	4,062	\$ 15,645	\$	531,751
Increase (decrease) in net assets available						
for benefits for the year		394,717	425	(11,827)		383,315
Net increase in accrued pension benefits for the year		(266,210)	-			(266,210)
SURPLUS, END OF YEAR	\$	640,551 \$	4,487	\$3,818	\$	648,856

1. Description of Plan

a) General

The Winnipeg Civic Employees' Pension Plan is a defined benefit pension plan which provides pension benefits for all City of Winnipeg employees, with the exception of police officers, and employees of certain other employers which participate in the *Plan*. The *Plan* is part of *The Winnipeg Civic Employees' Benefits Program* which also includes *The Winnipeg Civic Employees' Long Term Disability Plan* and *The Winnipeg Civic Employees' Early Retirement Benefits Arrangement*.

All employees of participating employers who work full time throughout the year are required to become members of the *Plan* at the commencement of their employment. Seasonal and part-time employees are required to become members when they have earned 25% of the maximum pensionable earnings under the Canada Pension Plan in each of two consecutive years.

b) Administration

The *Plan* is administered by *The Board of Trustees of The Winnipeg Civic Employees' Benefits Program (Pension Fund)*. The *Board of Trustees* is comprised of seven employer appointed Trustees and seven member appointed Trustees, of whom one member Trustee is a retired member.

The *Plan* is registered under *The Pension Benefits Act* of Manitoba. The *Plan* is a registered pension plan, under the *Income Tax Act*, and is not subject to income taxes.

c) Financial structure

The Winnipeg Civic Employees' Pension Plan is comprised of three accounts, namely the Main Account, the Plan Members' Account and the City Account. The account structure is in accordance with the requirements of a *Pension Trust Agreement* entered into by the City and ten Signatory Unions, as amended effective September 1, 2011.

i) Main Account

All benefits of the Pension Plan are paid from the Main Account.

Members contribute 9.5% of their Canada Pension Plan earnings plus 11.8% of any pensionable earnings in excess of Canada Pension Plan earnings to the *Program*. The average contribution rate is approximately 10% of pensionable earnings for both employees and participating employers.

All *Program* member contributions and employer contributions, other than those directed to *The Winnipeg Civic Employees' Long Term Disability Plan* or *The Winnipeg Civic Employees' Early Retirement Benefits Arrangement*, are credited to the Main Account. The City and participating employers are required to match the members' contributions to the *Program*, but may contribute at less than matching levels for any year provided that an amount equal to the difference is transferred from the City Account to the Main Account.

The *Plan* has been designated as a "multi-unit pension plan" under *The Pension Benefits Act* of Manitoba. As a "multi-unit pension plan", the financial obligations of the participating employers are limited to those specified in the *Pension Trust Agreement*.

1. Description of Plan (continued)

c) Financial structure (continued)

i) Main Account (continued)

An actuarial valuation of the future benefit obligations of the Main Account is carried out each year. Actuarial surpluses and funding deficiencies are dealt with in accordance with the terms of the *Pension Trust Agreement*.

ii) Plan Members' Account

The Plan Members' Account is credited with the share of all actuarial surpluses that are allocated to the *Program* members. The *Pension Trust Agreement* provides that the Plan Members' Account may be used to fund improvements in benefits or to reduce member contributions.

iii) City Account

The City Account is credited with the share of all actuarial surpluses that are allocated to the participating employers. The City Account finances, through transfers to the Main Account, any reduction in the participating employers' contributions from the amounts needed to match the *Program* members' required contributions.

d) Retirement pensions

The *Plan* allows for retirement at or after age 55 or following completion of 30 years of service (if hired before September 1, 2011) or when the sum of a member's age plus service equals 80. If hired after September 1, 2011, the minimum retirement age is age 50. The pension formula prior to age 65 is equal to 2% of the best 5-year average earnings for each year of credited service. The pension formula after age 65 is equal to 1.5% of the 5-year average Canada Pension Plan earnings plus 2% of the best 5-year average non-Canada Pension Plan earnings for each year of credited service. Early retirement reductions apply to pensions derived from service on and after September 1, 2011 if certain service thresholds are not met. Reductions apply to members' pensions to provide for post-retirement survivor benefits, with higher reductions to members' pensions derived from service on and after September 1, 2011. Pensions are subject to the maximum benefit limits prescribed for registered pension plans under the *Income Tax Act*.

Retirement and survivor pensions, including deferred pensions, are increased annually to provide cost-of-living adjustments at the stated level in the *Program* text, which level is currently 80% of the percentage change in the Consumer Price Index for Canada.

e) Disability benefits

The *Plan* provides long term disability benefits for employees who were totally or partially disabled prior to December 31, 1991. All long term disability benefits for employees who became totally or partially disabled subsequent to December 31, 1991 are provided by *The Winnipeg Civic Employees' Long Term Disability Plan*. If an employee is totally disabled, the disability benefits payable from the *Plan*, together with the disability benefits from the Canada Pension Plan, will equal at least 66 $\frac{2}{3}$ % of the current earnings rate for the position occupied by the employee prior to becoming disabled.

(in \$ thousands)

1. Description of Plan (continued)

f) Survivor's benefits

The *Plan* provides survivor pensions or lump sum benefits on death prior to retirement. On death after retirement, eligible surviving spouses normally receive 66 $\frac{2}{3}$ % of the member's pension.

g) Termination benefits

Upon application and subject to vesting and locking-in provisions, deferred pensions or equivalent lump sum benefits are payable when a member terminates employment.

h) Funding deficiencies

Funding deficiencies are dealt with in accordance with the terms of the *Pension Trust Agreement*. Remedies available under the *Pension Trust Agreement* generally include revising the actuarial assumptions, reducing the anticipated level of future cost-of-living adjustments, increasing contributions (if agreed upon by the City and the Signatory Unions), drawing upon available reserves, and if necessary, reducing benefits.

2. Summary of Significant Accounting Policies

a) Basis of presentation

These financial statements are prepared in accordance with Canadian accounting standards for pension plans on a going concern basis and present the aggregate financial position of the *Plan* as a separate financial reporting entity, independent of the participating employers and *Program* members. They are prepared to assist *Program* members and others in reviewing the activities of the *Plan* for the fiscal period.

These financial statements include the financial statements of the *Plan* and its wholly-owned subsidiary, 5332657 Manitoba Ltd., which was incorporated on July 14, 2006. The *Plan* accounts for its investment in its subsidiary on a non-consolidated basis and presents it at fair value. The purpose of the subsidiary corporation is to invest in and hold certain private equity investments on behalf of the *Plan*.

b) Investments and investment income

Investments are stated at fair value. Fair value represents the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants in the principal (or most advantageous) market at the measurement date under current market conditions.

Publicly traded equity investments are valued using published market prices.

Bonds and debentures are valued either using published market prices or by applying valuation techniques that utilize observable market inputs.

2. Summary of Significant Accounting Policies (continued)

b) Investments and investment income (continued)

For private equity, private debt and infrastructure investments, where quoted market prices are not available, various methods of valuation are used by the external managers to determine fair value including the use of: discounted cash flows, earnings multiples, prevailing market rates for instruments with similar characteristics or other pricing models as appropriate. Real estate investments are valued based on the most recent valuations or appraisals of the underlying properties.

Cash and short-term investments are recorded at cost, which, together with accrued interest income, approximates fair value.

Investment transactions are recognized on a trade date basis. Investment income is recorded on the accrual basis.

The *Plan's* investment income, current period change in fair value of investments and investment management and custodial fees are allocated between the Accounts based on the average balance of each Account during the year.

c) Financial instruments other than investments

Financial instruments other than investments include accrued contributions receivable, accrued pension benefits payable and lump sum benefits payable. Financial assets other than investments and financial liabilities are recognized in the *Plan's* statement of financial position when the *Plan* becomes a party to the contractual provisions of the instrument. All financial assets and financial liabilities are initially measured at fair value.

The *Plan's* contributions receivable are measured at amortized cost, where the amortized cost equals the amount at which the receivable is measured at initial recognition minus the principal repayments, plus the cumulative amortization using the effective interest method of any difference between that initial amount and the maturity amount, adjusted for any loss allowance. The settlement periods for the majority of items are normally in the seven to fourteen days range.

The Plan's financial liabilities are measured subsequently at amortized cost.

d) Foreign currency translation

Assets and liabilities denominated in foreign currencies are translated into Canadian dollars at the exchange rates prevailing at the year end. Income and expenses, and the purchase and sale of investments, are translated into Canadian dollars at the exchange rates prevailing on the transaction dates.

2. Summary of Significant Accounting Policies (continued)

e) Use of estimates

The preparation of financial statements in accordance with Canadian accounting standards for pension plans requires management to make estimates and assumptions that affect the reported amounts of certain assets and liabilities at the date of the financial statements and the reported amounts of changes in net assets, obligations, and surplus during the year. Actual results could differ from those estimates. Items within the financial statements which require significant estimates and judgment include the pension obligations and the fair value of investments.

3. Change in Accounting Policy

In the current year, the Plan has applied the requirements of IFRS 9 *Financial Instruments* and the related consequential amendments to other IFRS Standards that are effective for annual periods beginning on or after January 1, 2018, to its financial instruments other than its investment portfolio that continue to be recognized at the date of initial application and has not applied the requirements of IFRS 9 to instruments that have already been derecognized as at January 1, 2018.

The Plan has applied IFRS 9 retrospectively in accordance with the transitional provisions set out in IFRS 9 and has elected not to restate the comparative figures. The Plan has adopted the consequential amendments to IFRS 7 *Financial Instruments: Disclosures* that were applied to the disclosures for 2018.

All recognized financial instruments that are within the scope of IFRS 9 are required to be measured subsequently at amortized cost or fair value on the basis of the Plan's business model for managing them and the contractual cash flow characteristics of the financial instruments.

Management of the Plan reviewed and assessed the Plan's existing financial assets as at January 1, 2018 based on the facts and circumstances that existed as at that date and concluded that the Plan's financial assets classified as loans and receivables under IAS 39 that were measured at amortized cost continue to be measured at amortized cost under IFRS 9 as they are held within a business model to collect contractual cash flows, and these contractual cash flows are solely payments of principal due to their short term nature.

In relation to the impairment of financial assets, IFRS 9 requires the Plan to recognize a loss allowance for expected credit losses ("ECL") on its contributions receivable at an amount equal to the lifetime ECL. Due to their short term nature the application of the IFRS 9 impairment requirements has had no impact on the carrying value of contributions receivable as at January 1, 2018.

The application of IFRS 9 has had no impact on the classification and measurement of the Plan's financial liabilities.

4. Obligations for Pension Benefits

An actuarial valuation of *The Winnipeg Civic Employees' Benefits Program* was performed as of December 31, 2018 by Eckler Ltd. This valuation was used to determine the actuarial present value of accrued benefits disclosed in the Statement of Financial Position as at December 31, 2018. For the comparative 2017 figures, the actuarial present value of accrued benefits at December 31, 2017 is based on the December 31, 2017 actuarial valuation performed by Eckler Ltd. The economic assumptions used in determining the actuarial value of accrued pension benefits were developed by reference to expected long term economic and investment market conditions. Significant long term

4. Obligations for Pension Benefits (continued)

actuarial assumptions used in the valuation included a valuation interest rate of 5.20% (2017 – 5.25%) per year, inflation of 2.00% (2017 – 2.00%) per year and general increases in pay of 3.25% (2017 – 3.25%) per year. The change in the valuation interest rate from 5.25% to 5.20% increased the obligations for pension benefits by \$34,765.

The demographic assumptions for annual rates of retirement were revised, which increases the obligations for pension benefits by \$34,318. The demographic assumptions, including rates of termination of employment, disability, retirement and mortality were chosen after detailed analysis of past experience. The assumptions used were approved by the *Board of Trustees* for the purpose of preparing the financial statements. The actuarial present value of accrued benefits was determined using the projected benefit method pro-rated on services.

The actuarial valuation as at December 31, 2018 disclosed an excess of smoothed value of *Program* assets over going concern obligations of \$267,401, of which \$239,045 remains accounted for within the Main Account. The actuarial valuation as at December 31, 2017 disclosed an excess of smoothed value of *Program* assets over going concern obligations of \$275,364, of which \$267,059 was accounted for within the Main Account. In accordance with the *Pension Trust Agreement*, the excess greater than 5% of the pension obligations of \$30,793 was resolved by transferring \$15,397 to the City Account and \$15,397 to the Plan Members' Account.

The actuarial present value of accrued benefits disclosed in the Statement of Financial Position as at December 31, 2018 includes the obligations of *The Winnipeg Civic Employees' Long Term Disability Plan* and *The Winnipeg Civic Employees' Early Retirement Benefits Arrangement* in the amounts of \$40,047 (2017 – \$39,178) and \$5,956 (2017 – \$5,299) respectively. These obligations are included because the *Pension Trust Agreement* requires that all *Program* obligations be taken into account in determining the periodic actuarial surplus or funding deficiency.

The assets available to finance the *Program's* accrued benefits are those allocated to the Main Account. In determining the surplus or deficiency for actuarial valuation purposes, and to be consistent with the assumptions used to determine the actuarial present value of benefits, the actuarial value of the assets of the Main Account was determined from fair values. The actuarial value placed on the assets smoothes out fluctuations in fair values by spreading the difference between expected returns and actual returns, including unrealized gains and losses, over five years.

The effect of using a smoothed value of assets for the Main Account in determining the actuarial surplus or deficiency is as follows:

Surplus for financial statement reporting purposes	<u>2018</u>	<u>2017</u>
 Main Account Fair value changes not reflected in actuarial value of assets 	\$ 299,625 (60,580)	\$ 640,551 (373,492)
Surplus for actuarial valuation purposes – Main Account	239,045	267,059
Add: special purpose accounts		
Plan Members' Account	19,974	4,487
City Account	8,382	3,818
Surplus for actuarial valuation purposes - including		
special purpose accounts	\$ 267,401	\$ 275,364

5. Management of Financial Risk

In the normal course of business, the *Plan's* investment activities expose it to a variety of financial risks. The *Plan* seeks to minimize potential adverse effects of these risks on the *Plan's* performance by hiring professional, experienced portfolio managers, by regular monitoring of the *Plan's* position and market events, by diversifying the investment portfolio within the constraints of the investment policy and objectives, and occasionally through the use of derivatives to hedge certain risk exposures. Significant risks that are relevant to the *Plan* are discussed below.

a) Credit risk

Credit risk arises from the potential for an investee to fail or to default on its contractual obligations to the *Plan*, and is concentrated in the *Plan's* investment in bonds and debentures and short-term deposits. At December 31, 2018, the *Plan's* credit risk exposure related to bonds and debentures and short-term deposits totaled 1,196,017 (2017 – 1,302,288).

The *Plan's* concentration of credit risk as at December 31, 2018, related to bonds and debentures, is categorized amongst the following types of issuers:

<u>Type of Issuer</u>	2018 <u>Fair Value</u>		F	2017 Fair Value
Government of Canada and Government				
of Canada guaranteed	\$	237,989	\$	235,607
Provincial and Provincial guaranteed		435,434		405,693
Canadian cities and municipalities		11,271		10,817
Corporations and other institutions		374,119		430,973
	\$	1,058,813	\$	1,083,090

The *Plan's* investments include short-term deposits with the City of Winnipeg which have a fair value of \$73,794 at December 31, 2018 (2017 – \$151,311).

The *Plan* limits credit risk by investing in bonds and debentures of investees that are considered to be high quality credits and by utilizing an internal Investment Policy Guideline monitoring process.

As at December 31, bonds and debentures analyzed by credit rating are as follows:

	2018		2	017
Credit Rating	Percent of	<u>Percent of</u>	Percent of	Percent of
	Total Bonds	<u>Net Assets</u>	Total Bonds	Net Assets
AAA	25.5	5.1	27.5	5.6
AA	35.7	7.2	34.8	7.0
A	25.7	5.2	25.2	5.1
BBB	13.1	2.7	12.5	2.5
	100.0	20.2	100.0	20.2

a) Credit risk (continued)

At December 31, 2018, the *Plan's* credit risk exposure related to private debt totaled \$521,569 (2017 – \$271,970). The *Plan's* external managers for the private debt portfolios limit credit risk through diversification, performing internal credit analysis and enforcing loan covenants.

The *Plan* participates in a securities lending program, managed by the *Plan's* custodian, wherein securities are loaned to counterparties in exchange for lending fees. In this regard, the *Plan's* exposure to credit risk relates to the potential for a counterparty to not return a security and the related collateral held is insufficient to replace the security in the open market.

The Manager has a responsibility to monitor the credit worthiness of counterparties and to regularly monitor and maintain collateral greater than the value of the loans.

b) Liquidity risk

Liquidity risk is the risk that the *Plan* will encounter difficulty in meeting obligations associated with financial liabilities. The *Plan* ensures it retains sufficient cash and short-term investment positions to meet its cash flow commitments, including the ability to fund the pensioner payroll costs and to fund investment commitments. The *Plan* primarily invests in securities that are traded in active markets and can be readily disposed. The *Plan* may invest in private equity, which is not traded in an organized market and may be illiquid, but only up to a maximum of 2.5% of the *Plan*'s assets, as stipulated in the *Plan*'s Statement of Investment Policies and Procedures. The *Plan* may also invest in private debt, real estate and infrastructure, which are not traded in organized markets and may be illiquid, but only up to a maximum of 12.5% of the *Plan*'s assets for each asset class, as stipulated in the *Plan*'s Statement of Investment Policies and Procedures.

c) Interest rate risk

Interest rate risk is the risk that the fair value of the *Plan's* interest bearing investments will fluctuate due to changes in market interest rates. The *Plan's* exposure to interest rate risk is concentrated in its investment in bonds and debentures and short-term investments.

The *Plan's* actuarial liabilities are also exposed to fluctuations in long term interest rates as well as expectations of inflation and salary escalation. The *Plan's* primary exposure is to a decline in the long-term real rate of return which may result in higher contribution rates or lower benefit levels.

The *Plan* has approximately 22.7% (2017 – 24.2%) of its assets invested in bonds and debentures and short-term investments as at December 31, 2018. The returns on bonds and debentures are particularly sensitive to changes in nominal interest rates.

The term to maturity and related fair values of investments in bonds and debentures held by the *Plan* at December 31, 2018 are as follows:

c) Interest rate risk (continued)

Term to Maturity	2018 <u>Fair Value</u>		2017 <u>Fair Value</u>		
Less than one year	\$	17,207	\$	25,875	
One to five years		317,775		330,696	
Greater than five years		723,831		726,519	
	\$	1,058,813	\$	1,083,090	

As at December 31, 2018, had prevailing interest rates raised or lowered by 0.5% (2017 – 0.5%) assuming a parallel shift in the yield curve, with all other variables held constant, the fair value of investments in bonds and debentures would have decreased or increased, respectively, by approximately \$51,725 (2017 – \$53,771), approximately 1.0% of total net

assets (2017 - 1.0%). The *Plan's* sensitivity to interest rate changes was estimated using the weighted average duration of the bond portfolio. In practice, the actual results may differ and the difference could be material.

The *Plan* also has exposure to interest rate risk from its private debt investments. The *Plan's* external investment managers mitigate interest rate risk by making loans that are primarily floating rate instruments.

d) Foreign currency risk

Foreign currency risk is the risk that the value of a financial instrument will fluctuate due to changes in foreign exchange rates. Foreign currency exposure arises from the *Plan's* holdings of foreign equity, private equity, private debt and infrastructure investments. The *Plan's* investment managers may, from time to time, hedge some of this exposure using forward contracts. The following table indicates the *Plan's* net foreign currency exposure after giving effect to the net related economic hedge as at December 31, 2018. The table also illustrates the potential impact to the *Plan's* net assets, all other variables held constant, as a result of a 10% change in these currencies relative to the Canadian dollar. In practice, the actual results may differ from this sensitivity analysis and the difference could be material.

			2018		20	17
		Net Foreig	n	Impact		Impact
	Gross	Currency	Net	on Net	Net	on Net
	Exposure	Hedge	Exposure	Assets	Exposure	Assets
United States	\$ 1,572,977	\$ 55,729	\$ 1,517,248	\$151,725	\$1,348,250	\$134,825
Euro countries	304,949	29,618	275,331	27,533	269,485	26,948
United Kingdom	209,344	61,820	147,524	14,752	160,472	16,047
Japan	89,206	10	89,196	8,920	99,096	9,910
Hong Kong	66,917	-	66,917	6,692	65,856	6,586
Australia	50,994	19,985	31,009	3,101	29,972	2,997
Switzerland	38,485	- -	38,485	3,848	50,465	5,046
Sweden	34,367	-	34,367	3,437	42,437	4,244
Other	66,769	-	66,769	6,677	53,810	5,381
	\$ 2,434,008	\$167,162	\$ 2,266,846	\$226,685	\$2,119,843	\$211,984

e) Other price risk

Other price risk is the risk that the value of investments will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or currency risk) whether those changes are caused by factors specific to an individual asset or its issuer, or factors affecting all securities traded in the market. All securities present a risk of loss of capital. The *Plan's* policy is to invest in a diversified portfolio of investments. As well, the *Plan's* Managers moderate this risk through careful selection of securities and other financial instruments within the parameters of the investment policy and strategy. The maximum risk resulting from financial instruments is equivalent to their fair value.

For this *Plan*, the most significant exposure to other price risk is from its investment in equity securities. As at December 31, 2018, had the prices on the respective stock exchanges for these securities increased or decreased by 15%, with all other variables held constant, net assets would have increased or decreased by approximately 372,112 (2017 – 430,840), approximately 7.1% of total net assets (2017 – 8.0%). In practice, the actual results may differ and the difference could be material.

The *Plan* also has exposure to valuation risk through its holdings of private equity, private debt, and real estate investments, for which quoted market prices are not available. As at December 31, 2018, the estimated fair value of private equity investments is \$47,641 (2017 – \$67,016), approximately 0.9% of total net assets (2017 - 1.3%), and the related change in fair value of investments recognized for the year ended December 31, 2018 is \$3,590 (2017 - \$2,307). As at December 31, 2018, the estimated fair value of private debt investments is \$521,569 (2017 - \$271,970), approximately 9.9% of total net assets (2017 - 5.1%), and the related change in fair value of investments recognized for the year ended December 31, 2018 is \$43,636 (2017 - (\$11,617)). As at December 31, 2018, the estimated fair value of real estate investments is \$451,218 (2017 - \$429,341), approximately 8.6% of total net assets (2017 - 8.0%), and the related change in fair value of investments in fair value of investments recognized for the year ended December 31, 2018 is \$43,636 (2017 - \$451,218 (2017 - \$429,341), approximately 8.6% of total net assets (2017 - 8.0%), and the related change in fair value of investments recognized for the year ended December 31, 2018 is \$42,641 (2017 - \$26,081).

The *Plan* also has exposure to valuation risk through its holdings of infrastructure investments, for which quoted market prices are not available.

In 2013, the Plan became a client of OMERS Investment Management, and to date has made payments of \$166,080 in a Contractual Return Arrangement. The Contractual Return Arrangement provides the Plan with the annual rate of return (which may be positive or negative) based on the total investment return reported in the OMERS Annual Report for the assets and related liabilities allocable to the OMERS Primary Pension Plan fund that are directly or indirectly owned by OMERS Administration Corporation ("OAC") and managed by Borealis Infrastructure (the "Borealis Assets"). Under this arrangement the Plan is the sole limited partner in an Ontario limited partnership (OIM B3 2013 L.P.), and it has entered into a derivative contract with that limited partnership, which provides the return described above each year on the outstanding value of the contract. The arrangement provides for annual cash distributions to the Plan to the extent that cash distributions are received by OAC in respect of the operations of any investment forming part of the Borealis Assets. In addition, further cash distributions may be made under the arrangement, to the extent that cash distributions are received by OAC and distributed to the partnership in respect of the full or partial disposition of any investment forming part of the Borealis Assets.

e) Other price risk (continued)

As at December 31, 2018, the estimated fair value of the infrastructure investments is \$569,105 (2017 - \$447,623), approximately 10.8% of total net assets (2017 - 8.3%), and the related change in fair value of investments recognized for the year ended December 31, 2018 is \$12,963 (2017 - \$22,598).

f) Fair value hierarchy

Financial instruments recorded at fair value on the Statement of Financial Position are classified using a fair value hierarchy that reflects the significance of the inputs used in making the measurements. The fair value hierarchy has the following levels: Level 1 – valuation based on quoted prices (unadjusted) in active markets for identical assets or liabilities; Level 2 – valuation techniques based on inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly; and, Level 3 – valuation techniques using inputs for the asset or liability that are not based on observable market data (unobservable inputs). The fair value hierarchy requires the use of observable market inputs whenever such inputs exist. A financial instrument is classified to the lowest level of the hierarchy for which a significant input has been considered in measuring fair value.

The following tables present the investment assets recorded at fair value in the Statement of Financial Position as at December 31, 2018 and December 31, 2017, classified using the fair value hierarchy described above:

,	Level 1	Level 2	Level 3	2018 Total Investment Assets <u>at Fair Value</u>
Bonds and debentures	\$-	\$ 1,058,813	\$-	\$ 1,058,813
Canadian equities	958,956	-	-	958,956
Foreign equities	1,521,792	-	-	1,521,792
Cash and short-term deposits	135,365	1,839	-	137,204
Private equities	-	-	47,641	47,641
Real estate	-	-	451,218	451,218
Infrastructure	-	-	569,105	569,105
Private debt	-	-	521,569	521,569
	\$ 2,616,113	\$ 1,060,652	\$1,589,533	\$ 5,266,298

	Level 1	Level 2		l Level 3	nve	2017 Total stment Assets <u>at Fair Value</u>
Bonds and debentures	\$-	\$ 1,083,090	\$	-	\$	1,083,090
Canadian equities	1,266,827	-		-		1,266,827
Foreign equities	1,605,439	-		-		1,605,439
Cash and short-term deposits	212,131	7,067		-		219,198
Private equities	-	-		67,016		67,016
Real estate	-	-	4	429,341		429,341
Infrastructure	-	-	4	447,623		447,623
Private debt	-	-	2	271,970		271,970
	\$ 3,084,397	\$ 1,090,157	\$1	,215,950	\$	5,390,504

f) Fair value hierarchy (continued)

During the year, there has been no significant transfer of amounts between Level 1 and Level 2.

The following tables reconcile the fair value of financial instruments classified in Level 3 from the beginning balance to the ending balance:

Private Equities	<u>2018</u>	<u>2017</u>
Fair value, beginning of year Gains recognized in increase in net assets Purchases Sales/distributions Purchases of short-term investments within subsidiary Dividend from subsidiary, accounted for on equity basis Return of Capital from subsidiary, accounted for on equity	\$ 67,016 3,590 77 (11,621) 8,579 - v basis (20,000)	\$ 97,940 2,307 377 (14,059) 12,451 (32,000)
	\$ 47,641	\$ 67,016
<u>Real Estate</u>	<u>2018</u>	<u>2017</u>
Fair value, beginning of year Gains recognized in increase in net assets Sales	\$ 429,341 28,641 (6,764)	\$ 409,913 26,081 (6,653)
	\$ 451,218	\$ 429,341
Infrastructure	<u>2018</u>	<u>2017</u>
Fair value, beginning of year Gains recognized in increase in net assets Purchases Sales	\$ 447,623 12,963 118,009 (9,490)	\$ 403,096 22,598 22,031 (102)
	\$ 569,105	\$ 447,623
Private debt	<u>2018</u>	<u>2017</u>
Fair value, beginning of year Gains/losses recognized in increase in net assets Purchases Sales	\$ 271,970 43,636 286,865 (80,902)	\$ 251,302 (11,617) 111,292 (79,007)
	\$ 521,569	\$ 271,970

Notes to the Financial Statements

For the year ended December 31, 2018

(in \$ thousands)

5. Management of Financial Risk (continued)

f) Fair value hierarchy (continued)

Section 3.29 of *The Pension Benefits Act Regulations* requires disclosure of each investment asset that has a fair value greater than one percent of the fair value of the investment assets of the Fund. As at December 31, 2018, the Fund held the following investments that met this classification:

Panda and dehanturas	<u>2018</u>
<u>Bonds and debentures</u> TD Emerald Long Bond Broad Market Pooled Fund Trust Fiera Active Fixed Income Fund TD Lancaster Fixed Income Fund II TD Emerald Canadian Bond Pooled Fund Trust	\$ 341,146 282,920 281,987 152,760
<u>Canadian equities</u> TD Emerald Canadian Equity Index Fund	132,985
<u>Foreign equities</u> State Street S&P 500 Index Common Trust Fund Hillsdale Global Performance Equity Fund	372,417 123,598
<u>Cash and short-term deposits</u> City of Winnipeg short term deposit	73,794
<u>Real estate</u> Greystone Real Estate Fund Inc. Bentall Kennedy Prime Canadian Property Fund Ltd.	246,014 205,204
<u>Infrastructure</u> OIM B3 2013 L.P. IFM Global Infrastructure (Canada), L.P. JPMorgan Infrastructure Investments Fund Axium Infrastructure NA Limited Partnership	222,050 131,559 110,005 105,491
<u>Private debt</u> IFM USIDF (Offshore) B, L.P. Northleaf Star Investor Corporation Golub Capital Partners International 10, L.P. AMP Capital Infrastructure Debt Fund III (USD Hedged), LP	96,625 77,475 55,578 53,854

Notes to the Financial Statements

For the year ended December 31, 2018

(in \$ thousands)

6. Investment Income

	<u>2018</u>		<u>2017</u>		
Bonds and debentures Canadian equities Foreign equities Cash, short-term deposits and other Private equities Real estate Infrastructure Private debt	\$	35,613 35,831 32,666 2,291 190 7,520 58,472 22,194	\$	33,018 32,168 25,603 1,176 278 7,631 22,368 17,604	
	\$	194,777	\$	139,846	
Allocated to: Main Account Plan Members' Account City Account	\$	193,541 730 506	\$	139,468 115 263	
	\$	194,777	\$	139,846	

7. Investment Transaction Costs

During 2018 the *Plan* incurred investment transaction costs in the form of brokerage commissions, in the amount of \$2,542 (2017 - \$899). Investment transaction costs are included in the current period change in fair value of investments.

8. Lump Sum Benefits

9.

	<u>2018</u>	<u>2017</u>
Termination benefits Death benefits Payments on relationship breakdown Other	\$ 14,751 3,843 2,278 237	\$ 11,044 2,966 2,136 210
	\$ 21,109	\$ 16,356
Administrative Expenses	<u>2018</u>	<u>2017</u>
Salaries and benefits Actuarial fees Audit fees Other professional services Office and administration Capital expenditures Less: recoveries from other plans	\$ 2,568 454 38 265 689 26 (11)	\$ 2,398 447 37 171 611 85 (11)
	\$ 4,029	\$ 3,738

Certain of the above administrative expenses, including salaries and benefits, represent the reimbursement by the *Plan* to the City of Winnipeg for the cost of supplying such services.

Notes to the Financial Statements

For the year ended December 31, 2018

(in \$ thousands)

10. Commitments

The *Plan's* wholly-owned subsidiary, 5332657 Manitoba Ltd., has entered into an investment management agreement wherein it has authorized an investment manager to make private equity investment commitments on its behalf, with aggregate commitments not to exceed \$80,000. Commitments will be funded over the next several years. As at December 31, 2018, \$77,803 had been funded.

11. Comparative Figures

Certain of the comparative figures have been reclassified to conform with the current year's presentation.

THE WINNIPEG CIVIC EMPLOYEES' LONG TERM DISABILITY PLAN FINANCIALS

DECEMBER 31, 2018

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THE WINNIPEG CIVIC EMPLOYEES' LONG TERM DISABILITY PLAN

INDEPENDENT AUDITOR'S REPORT

To the Chairperson and Members of The Board of Trustees of The Winnipeg Civic Employees' Benefits Program (Disability Fund)

Opinion

We have audited the accompanying statement of contributions and expenses of The Winnipeg Civic Employees' Long Term Disability Plan for the year ended December 31, 2018, and a summary of significant accounting policies and other explanatory information (collectively referred to as the "financial statement").

In our opinion, the accompanying financial statement presents fairly, in all material respects, the contributions and expenses of The Winnipeg Civic Employees' Long Term Disability Plan for the year ended December 31, 2018 in accordance with those requirements of The Winnipeg Civic Employees' Benefits Program – Disability Plan Trust Agreement relevant to preparing such a financial statement.

Basis of Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statement* section of our report. We are independent of the Plan in accordance with the ethical requirements that are relevant to our audit of the financial statement in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence that we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with those requirements of The Winnipeg Civic Employees' Benefits Program – Disability Plan Trust Agreement relevant to preparing such financial statement, and for such internal control as management determines is necessary to enable the preparation of a financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is responsible for assessing the Plan's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Plan or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Plan's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's reports that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial statement.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- I. Identify and asses the risks of material misstatement of the financial statement, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than from one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- II. Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control.
- III. Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- IV. Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Plan's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statement or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Plan to cease to continue as a going concern.
- V. Evaluate the overall presentation, structure and content of the financial statement, including the disclosures, and whether the financial statement represents the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Delaitte LLP

Chartered Professional Accountants Winnipeg Manitoba June 13, 2019

THE WINNIPEG CIVIC EMPLOYEES' LONG TERM DISABILITY PLAN

STATEMENT OF CONTRIBUTIONS AND EXPENSES

For the year ended December 31 (in \$ thousands)

	2018	2017
CONTRIBUTIONS City of Winnipeg and Participating Employers	<u>\$ 9,410</u>	<u>\$ 9,411</u>
Total Contributions	9,410	9,411
EXPENSES Administration Disability payments	1,124 8,286	1,163 8,248
Total Expenses	9,410	9,411
	<u> </u>	<u>\$ -</u>

1. Description of Plan

a) General

The Winnipeg Civic Employees' Long Term Disability Plan is part of The Winnipeg Civic Employees' Benefits Program and provides long term disability benefits for all City of Winnipeg employees and employees of certain other employers who are contributing members of The Winnipeg Civic Employees' Pension Plan.

b) Administration

The *Plan* is administered by *The Board of Trustees of The Winnipeg Civic Employees' Benefits Program (Disability Fund)* in accordance with the terms of *The Winnipeg Civic Employees' Benefits Program Disability Plan Trust Agreement*. The *Board of Trustees* is comprised of six employer appointed Trustees and six member appointed Trustees.

c) Contributions

The City of Winnipeg and participating employers contribute amounts equal to the benefits and expenses of the *Plan*. Employee contributions are not required or permitted. Accordingly, the *Plan* does not hold any net assets available for benefits.

d) Disability benefits

The *Plan* provides long term disability benefits, following a 26-week waiting period, for employees who become totally or partially disabled after December 31, 1991. If an employee is totally disabled, the disability benefits payable from the *Plan*, together with the disability benefits from the Canada Pension Plan, will equal at least 66 ²/₃% of the employee's average bi-weekly earnings prior to disability. Disability benefits are increased annually, based on either the percentage increase in the pay rate for the position regularly occupied (for disabilities occurring before September 1, 2011) or the cost-of-living adjustment rate for *The Winnipeg Civic Employees' Pension Plan* (for disabilities occurring on or after September 1, 2011).

If a member has at least two years of credited service, disability benefits are payable as long as the member is totally or partially disabled and under the personal care of a medical doctor until the maximum duration of benefits ends, at which time the member is eligible to commence receiving a retirement pension under the *Pension Plan*. The maximum duration of benefits ends between age 60 and age 65, depending on the member's length of service and date of commencement of disability.

If a member has less than two years of credited service, then benefits are payable for a maximum of two years.

The *Program* provides that *Plan* benefits can be reduced if *Program* funding is insufficient.

2. Obligations for Long Term Disability Benefits

An actuarial valuation of *The Winnipeg Civic Employees' Benefits Program* was made as of December 31, 2018 by Eckler Ltd. The valuation disclosed obligations related to *The Winnipeg Civic Employees' Long Term Disability Plan* in the amount of \$40,047 (2017 - \$39,178). The assumptions used by the actuary were approved by the *Board of Trustees* for purposes of preparing the notes to the financial statement.

To determine the overall *Program* actuarial surplus or funding deficiency, the above obligations are included in the obligations disclosed by *The Winnipeg Civic Employees' Pension Plan*, as the pension plan holds all assets available for benefits under the *Program*.

In the event the *Program* is ever terminated, any shortfall of assets in the disability fund versus obligations for the *Long Term Disability Plan*, as measured by the *Program's* Actuary, must be transferred from *The Winnipeg Civic Employees' Pension Plan* to the City of Winnipeg, who thereupon is required to immediately contribute such amount to the *Plan*.